

Study of Implementation of Policy of The Regional Development Agency in the Probolinggo Regency of Indonesia

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ABSTRACT

The direction of development that is well planned and dynamic is strongly influenced by the participation of the community and elements in society who are directly or indirectly involved in government administration. By Presidential Decree No.27 of 1980 concerning the Establishment of the agency for Regional Development (ARD) Indonesia and Law no. 25 of 2004 concerning the national development planning system, the Probolinggo Regency Government in carrying out development in the region is first planned so that development can run well as expected. This research aims to describe and analyze the policy implementation of the role of the agency for Regional Development (ARD) in the development planning process in the Probolinggo Regency. This study uses interview analysis techniques in collecting data and answering research problems. The study results indicate the role of the agency for Regional Development (ARD) in implementing policies regarding the development planning in the study region is successfully implemented. However, in its implementation, it has not been able to run optimally to the factors that influence policy implementation.

Keywords: Policy Implementation, Planning, Regional Development.

1. INTRODUCTION

This regional development planning agency assists regional heads in determining policies in the field of regional development planning and evaluating their implementation. This means that the Probolinggo Regency area's function is to assist the Regent in development planning. Community participation as a manifestation of the community's seriousness in overseeing the course of development needs to be accompanied by the availability of public participation space in providing inputs that reflect the community's aspirations [1] conducted a study entitled "Functions of the agency for Regional Development (ARD) in Regional Development Planning of West Sumba Regency". This study aims to describe the function of the agency for Regional Development (ARD) in regional development planning, the planning process carried out by the agency for Regional Development (ARD), and the linkages between planning approaches used by the agency for Regional Development (ARD) of West Sumba Regency. This study provides an overview of the function of the agency for Regional Development (ARD), the planning process and the linkage of the planning approach used by the the agency for Regional Development (ARD) of West Sumba Regency. Thus, researchers can obtain information related to the approaching model and integrate these approaches in implementing development planning by ARD.

In line with this, development planning in Probolinggo Regency is carried out by the Regional Development the agency for Regional Development (ARD) an element of the regional Government that assists regional heads in determining policies in the field of development planning. In addition, ARD also conducts an assessment of the implementation, which is directly under and responsible to the regional head. This refers to the Regulation of the Regent of Probolinggo Number 82 of 2016 concerning the position, organizational structure, main tasks and functions and the working system of the Regional Development Planning Agency (ARD) of Probolinggo Regency. This is in line with [2], who conducted research entitled "The Role of ARD in Participatory Development Planning in East Aceh District". This study aims to analyze the role of ARD in participatory development planning in East Aceh District and analyze the factors that become obstacles in participatory development planning in East Aceh District. The results showed that the ARD of Probolinggo Regency has a unique role in each of its aspects in general; the role of ARD has been running well, although there are still some shortcomings in communication with other OPDs. The obstacles faced by ARD include facilities and infrastructure, budget, too many proposals, and limited supporting documents. Based on this description, the objectives to be achieved in this research are: To describe and analyze the implementation of ARD's policy in the development planning process in Probolinggo Regency. Based on Government Regulation No. 8 of 2008 in

Probolinggo Regency. To describe and analyze the factors that support and hinder the implementation of ARD 's policy in the development planning process in the Probolinggo Regency. Based on Government Regulation No. 8 of 2008 in Probolinggo Regency.

2. LITERATURE REVIEW

In general, development planning is a method or strategy to facilitate the achievement of a regional goal in question. At the same time, the general purpose of development is to encourage the development process more quickly to create an advanced, prosperous and prosperous society. The available scientific literature provides several definitions of development planning in the form of various definitions. [3] defines development planning as a collection of policies and development programs to stimulate the public and the private sector to use the available resources more productively. [4] recommends that regional development planning must pay attention to complex things so that the process must take into account the capabilities of existing resources, both human resources. The initial stage of planning activities is the preparation stage by forming a drafting team, orientation on the plan development, compiling the work agenda of the drafting team, preparing data and information as planning materials to set goals, evaluate overall performance, preparing preliminary drafts of development plans which are formally the responsibility of the planning agency ARD at the regional level. Suppose the plan preparation is carried out using the Participatory Planning approach. In that case, before the initial plan script is prepared, it is necessary to first collect the community's aspirations in general and discuss them with stakeholders or stakeholders through the Public Consultation Forum to assist in making plans. Achievements purpose of the program of activities. Based on the results of the screening of community aspirations, the preparation team can begin to prepare the initial plan/preliminary draft (renewal) of development planning, determine development themes, identify and analyze development problems, analysis of strategic issues, formulation of regional vision and mission, formulation of policy directions and main regional targets. Then the draft is discussed in the Development Planning Deliberation to receive feedback, suggestions, and input from interested parties or stakeholders such as community leaders, religious scholars, and local community social institutions to refine the initial design and determine the priority scale of regional development.

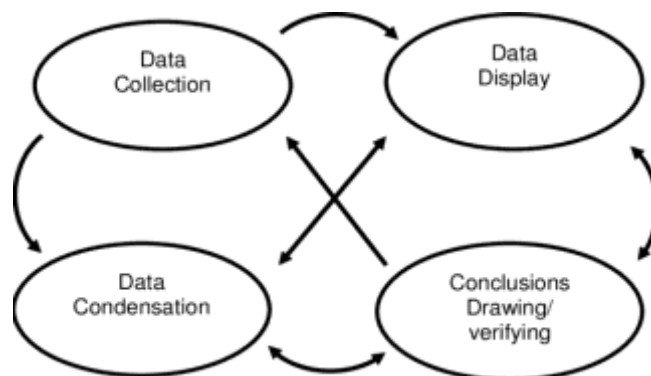
3. RESEARCH METHODS

3.1 Research Sites

This research takes place in Probolinggo Regency especially. This research will be carried out at the Probolinggo Regency Regional Development Planning Agency office located at Jl. Raya Panglima Sudirman No, 134 Kraksaan Probolinggo. As the reason for researchers in determining the location above, they want to recognize the main tasks and functions and the role of a regional technical institution that formulates and formulates policies in the field of regional planning development. Researchers in this study selected informants from various sources related to the development planning in Probolinggo Regency. Informants selected by the researchers acted as resource persons and participants. They consider that the informant or resource person is involved in the social problem to be studied—some of the informants who became critical in this study, namely ARD employees of Probolinggo Regency.

3.2 Data Analysis Technique

The data analysis technique used in the qualitative research in this study was developed by Miles and Huberman. To present the data so that it is easy to understand, the data analysis steps used in this study are the Analysis Interactive Model from [5]. Furthermore, concluding; Concluding is part of a complete configuration activity [5]. Conclusions were also verified during the research. Conclusions were drawn since the researcher compiled notes, patterns, statements, configurations, causal directions, and various propositions [6].



Picture 1 Miles and Huberman (2012) Data Analysis Model

4. RESULTS AND DISCUSSION

4.1 Research Result

ARD aims to improve the quality of government administration through coordination of regional development planning, research and development. This was conveyed directly by Mr Santiyono, SE., MM. as the Head of ARD Probolinggo Regency, that: "...The policy of the ARD of Probolinggo Regency is based on the targets applied to achieve improved planning coordination-development area. We developed a strategy to encourage increased integration and synchronization in preparing regional development plans. Finally, the policy direction we have agreed on is to improve coordination, integration, synchronization, synergy and implementation of mechanisms according to regulations in preparing regional development plans...." (ARD of Probolinggo Regency, 21 March 2022)

Likewise, the Head of Program and Research and Development, Mrs Amik Mutammimah, SE., MM., said that the policies in the Probolinggo Regency ARD were prepared in a special meeting to discuss the Regional Government Work Plan (RKPD). This matters to create a more dynamic, agile, and professional bureaucracy to increase effectiveness and efficiency to support the performance of government services to the public. In addition, through the RKPD, it can be seen to what extent the work plans/strategic plans of each Regional Apparatus Organization (OPD) are by the affairs/authorities as stipulated in the applicable laws and regulations and the implementation of the preparation of the 2022 RKPD by the regulations and systems that have been implemented—determined by the central Government.

"...With the preparation of the RKPD, which is part of the APBD preparation process that is by the provisions, namely by using SIPD, it is hoped that the Probolinggo Regency Government will not be subject to punishment in the form of delaying the distribution of DAU funds from the central Government. At the same time, there is a synergy of three local government information, namely regional development information, regional financial information and other local government information. We also hope to continue improving intensive, permanent communication and always coordinate, synergize and cooperate, especially with us at ARD as the Regional Apparatus who coordinates development planning in Probolinggo Regency...."(ARD of Probolinggo Regency, 21 March 2022).

By current conditions and need of the Planning Subdivision of the Probolinggo Regency ARD Mr. Anggit Nurfadin, SE. said that: "...paying attention to national/provincial priority policies and programs in the Probolinggo Regency area, it is necessary to accelerate infrastructure development, tourism development and handling of the Covid-19 pandemic. Cooperation between regions, especially the area bordering the surrounding district/city governments, in the context of improving mutual welfare in the Probolinggo Regency area. The recapitulation of the number of Musrenbang proposals that have been inputted and verified in SIPD is 3,878 proposals with details of 924 village proposals, 2,926 proposals for mass organizations/institutions and 28 individual proposals...."(ARD of Probolinggo Regency, 22 March 2022).

Then the Planning Functional Officer of the Probolinggo Regency ARD, Mrs Nuraini, SE. Added that the policies drawn up for the regional development planning of the Probolinggo Regency should be based on developing issues and have gone through the study process. "...The decision-making must be based on research, so what, yes so that the decision can be implemented. Not only that but innovations must also be presented as a medium to continuously improve the quality of public services...."(ARD of Probolinggo Regency, 22 March 2022).

Another Probolinggo Regency ARD Planning Functional Officer, Mr Achmad Fawaid Hasan, SE., said: "...The policy for regional development planning in 2022 is based on the results of the agreement of the Development Planning Deliberation (Musrenbang) and the RKPD that have been agreed upon by the policy makers...." (ARD of Probolinggo Regency, 22 March 2022). By Probolinggo Regent Regulation 82 of 2016 concerning Position, Organizational Structure, Duties and Functions and Work Procedure of the Regional Development Planning Agency of Probolinggo Regency. The Head of ARD has the task of assisting the Regent in supporting functions in the field of planning as well as in the research and development of regional development by the provisions of the legislation. ARD is a supporting element for planning and research and development affairs in the administration of regional government affairs.

With reference to the Rules Regent of Probolinggo Number 82 of 2016, Head of ARD of Probolinggo Regency Mr. Santiyono, SE., MM. explain:

"... Matters relating to Human Resources (HR) affairs in the Probolinggo Regency ARD are managed by the Secretariat such as HR personnel administration management and HR development..." (Probolinggo Regency ARD, 21 March 2022). In addition, the Head of Program and Research and Development, Mrs Amik Mutammimah, SE., MM. Added regarding the process of submitting a development plan as follows:

"...All planning activities proposed by the Regional Apparatus Organization (OPD) in Probolinggo Regency will be coordinated and agreed upon to be implemented and escorted by planning officers to conform to the set targets...."

To complete the explanation above, the Head of the Planning Subsection of the Probolinggo Regency ARD , Mr Anggit Nurfadin, SE. State that:

"...we are in charge of coordinating preparation of program or activity plans or budgets, accountability of government agency performance and evaluation and reporting. So we will coordinate and synergize with the OPD in Probolinggo Regency...." (Probolinggo Regency ARD , 22 March 2022).

Technically, the Planning Functional Officer of Probolinggo Regency ARD explained the development planning process in Probolinggo Regency. Mrs Nuraini SE. said as follows:

"...The current development planning proposal is based on technology. This is done to integrate planning in accordance with the central planning program and applicable regulations. Therefore, human resources in the planning sector have competency certification..." (ARD Probolinggo Regency, 22 March 2022).

4.2 Discussion

The results of the research described above show that in general, the development planning process at the Planning and Development Agency of Probolinggo Regency has been guided by Government Regulation Number 08 of 2008 concerning Stages, Procedures for Preparation, Control and Evaluation of the Implementation of Regional Development Plans in Probolinggo Regency. By referring to the research focus described in the previous chapter, it can be stated that the following factors influence the successful implementation of public policies regarding the development planning process are policy and human resources (HR).

The policy formulation at the Planning and Development Agency of Probolinggo Regency refers to the public policy theory presented by [7] and his suggests that Public Policy Studies study government decisions to overcome a public concern problem. Some of the problems faced by the Government are partly caused by the failure of the bureaucracy to provide services and solve public problems. These are information failures, complex side effects, motivation failures, *rent-seeking*, *second-best theory*, and *implementation failures* [7]. Therefore, the policy on planning and Development Agency Probolinggo Regency, is carried out based on the targets that have been set and applied to achieve improved planning coordination-development area. From this, a unique strategy was developed to encourage increased integration and synchronization in preparing regional development plans. Furthermore, the agreed policy direction is to improve coordination, integration, synchronization, synergy and implementation of mechanisms according to regulations in preparing regional development plans. On the other hand, making a decision or policy must be done by referring to the research results so that the policies released can be implemented and effective. Not only that but innovations must also be presented as a medium to continuously improve the quality of public services.

Based on [8], the role is a basis of perception used by everyone who interacts in a group or organization to carry out an activity regarding their duties and obligations. In reality, it may or may not be so obvious. This level of clarity will also determine the clarity of a person's role. Then [9] said that role is a dynamic aspect of position (status). If a person carries out his rights and obligations according to his position, he carries out a role. In line with that, the management of human resources in the planning and development process at the Probolinggo Regency Planning and Development Agency refers to the Probolinggo Regent's Regulation Number 82 of 2016 concerning the Position, Organizational Structure, Duties and Functions and Work Procedures of the Probolinggo Regency Regional Development Planning Agency. Moreover, matters relating to HR affairs in ARD Probolinggo Regency are managed by the Secretariat, such as managing HR personnel administration and development. Meanwhile, matters relating to the submission or proposal of development plans are managed by the Planning Division, which will then be reviewed, approved and monitored in the implementation process through monitoring and evaluation as well as activity reports.

5. CONCLUSIONS AND RECOMMENDATIONS

5.1 Conclusions

Based on the results of the research entitled The Role of ARD in the Development Planning Process (Study on Policy Implementation Based on Government Regulation Number 08 of 2008 concerning Stages, Procedures for Preparation, Control and Evaluation of the Implementation of Regional Development Plans in Probolinggo Regency) it can be concluded that: The role of ARD in implementing policies regarding the development planning process in the Planning and Development Agency Probolinggo Regency has been implemented based on Government Regulation 08 of 2008. However, in its implementation, it has not been able to run optimally by the factors that influence policy implementation. It can be seen that the development planning process to date has been able to adapt to new policies that require the use of the latest application in the submission of

development planning, SIPD. However, in the development planning process, ARD actively coordinates development programs in an integrated and synergized manner, but there are still some obstacles in implementing development plans. Its implementation. Likewise, policy changes in the development planning process have made ARD Probolinggo Regency provide a re-understanding of the intended policy direction so that planning can be structured according to the specified target. In addition, updating the SIPD application makes planning operators in ARD, District and Village have to continue to learn so that the submission process runs smoothly and on time.

Inhibiting and supporting factors in the development planning process at the Planning and Development Agency Probolinggo Regency, namely: Inhibiting factors include the lack of a strong internet network, lack of competence of SIPD operators, and lack of understanding of SIPD operators at the OPD level, so the proposal for development planning must be revised and supporting factors include applying SIPD encouraging development planning submissions to achieve time effectiveness, budget efficiency, planning meetings, paperless, etc.

5.2 Suggestion

Some suggestions that can be put forward based on exposure to the conclusions of this study are in the process of implementing a government policy, the policy implementer in conveying information or socialization. Regarding the existence of a digital-based development planning process in the form of SIPD, which the Probolinggo Regency ARD coordinates to be more effective and efficient, it is also necessary to pay attention so that the people in Probolinggo Regency can understand the importance of the planning submission process and the suitability of policy directions. Besides that, there is a strengthening of the coordination system between the ARD of Probolinggo Regency with the District Operators and the District and Village Planning Operators so that the development planning process can run well and the development program can be targeted and effective and in order to minimize the obstacles that arise in the development planning process, it is recommended that the Probolinggo Regency Government needs to find alternative sources of funds other than the APBD, such as the use of cooperation with the private sector through CSR in the form of assistance, socialization and even procurement of goods and services.

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